

**Governmental
Accounting Standards
Board (GASB) Policy**

Fox River Grove (FRG) Public Library District

ADOPTED: September 18, 2012

SUBJECT: Fund Balance Policy

The Fund Balance Policy is intended to provide guidelines during the preparation and execution of the annual budget to ensure that sufficient reserves are maintained for unanticipated expenditures or revenue shortfalls. It also is intended to preserve flexibility throughout the fiscal year to make adjustments in funding for programs approved in connection with the annual budget. The Fund Balance Policy should be established based upon a long-term perspective recognizing that stated thresholds are considered minimum balances. The main objective of establishing and maintaining a Fund Balance Policy is for the district to be in a strong fiscal position that will allow for better position to weather negative economic trends.

The Fund Balance consists of five categories: No spendable, Restricted, Committed, Assigned, and Unassigned.

- **No spendable Fund Balance** consists of funds that cannot be spent due to their form (e.g. inventories and prepaids) or funds that legally or contractually must be maintained intact.
- **Restricted Fund Balance** consists of funds that are mandated for a specific purpose by external parties, constitutional provisions or enabling legislation. (e.g. FICA, IMRF, etc.)
- **Committed Fund Balance** consists of funds that are set aside for a specific purpose by the district's highest level of decision making authority (governing board). Formal action must be taken prior to the end of the fiscal year. The same formal action must be taken to remove or change the limitations placed on the funds. (e.g. Special Reserve)
- **Assigned Fund Balance** consists of funds that are set aside with the intent to be used for a specific purpose by the district's highest level of decision making authority or a body for official that has been given the authority to assign funds. Assigned funds cannot cause a deficit in unassigned fund balance. (e.g. Financial Stabilization Account.)
- **Unassigned Fund Balance** consists of excess funds that have not been classified in the previous four categories. All funds in this category are considered spendable resources. This category also provides the resources necessary to meet unexpected expenditures and revenue shortfalls. (e.g. General Fund)

No spendable and Restricted Funds

No spendable funds are those funds that cannot be spent because they are either:

- 1) Not in spendable form (e.g. inventories and prepaid)
- 2) Legally or contractually required to be maintained intact

It is the responsibility of the Library Director to report all No spendable funds appropriately in the library district's Financial Statements. Restricted funds are those funds that have constraints placed on their use either:

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- 1) Externally by creditors, grantors, contributors, or laws or regulations or other governments
- 2) By law through constitutional provisions or enabling legislation. It is the responsibility of the Library Director to report all Restricted Funds appropriately in the FRG Library District Financial Statements.

Classifying Fund Balance Amounts

When both restricted and unrestricted funds are available for expenditure, restricted funds should be spent first unless legal requirements disallow it. When committed, assigned and unassigned funds are available for expenditure, committed funds should be spent first, assigned funds second, and unassigned funds last; unless the Library Board has provided otherwise in its commitment or assignment actions.

Authority to Commit Funds

The Library Board has the authority to set aside funds for a specific purpose. Any funds set aside as Committed Fund Balance requires the passage of a resolution by a simple majority vote. The passage of a resolution must take place prior to June 30th of the applicable fiscal year. If the actual amount of the commitment is not available by June 30th, the resolution must state the process or formula necessary to calculate the actual amount as soon as information is available.

Stabilization Arrangement

Maintaining a Financial Stabilization Account is a necessity for sound financial management and fiscal accountability. The district's governing board has the authority to establish a Financial Stabilization Account that will be a Committed Fund Balance. A Financial Stabilization Account is established for the purpose of providing funds for an urgent event that affects the safety of the employee and student population (e.g. earthquake, wildfires, etc.). The minimum level for the Financial Stabilization Account is 3 months of budgeted expenditures. The recognition of an urgent event must be established by the governing board or their designee. If established by the governing board's designee, the specific urgent event must be reported to the governing board at their next meeting. A budget revision must be approved by the Library Board. In the event that the balance drops below the established minimum level, the Library Board will develop a plan to replenish the Financial Stabilization Account balance to the established minimum level within four years.

Authority to Assign Funds

Upon passage of the Fund Balance Policy, authority is given to the Library Director to assign funds for specific purposes. Any funds set aside as Assigned Fund Balance must be reported to the Library Board at their next regular meeting. The Library Board has the authority to remove or change the assignment of the funds with a simple majority vote.

The Library Board has the authority to set aside funds for the intended use of a specific purpose. Any funds set aside as Assigned Fund Balance requires a simple majority vote and must be recorded in the minutes. The same action is required to change or remove the assignment.

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Unassigned Fund Balance

Unassigned Fund Balance is the residual amount of Fund Balance in the General Fund. It represents the resources available for future spending. An appropriate level of Unassigned Fund Balance should be maintained in the General Fund in order to cover unexpected expenditures and revenue shortfalls.

Unassigned Fund Balance may be accessed in the event of unexpected expenditures up to the minimum established level upon approval of a budget revision by the Library Board. In the event of projected revenue shortfalls, it is the responsibility of the Library Director to report the projections to the FRG Library Board on a quarterly basis and shall be recorded in the minutes.

When expenditure is incurred for purposes for which both restricted and unrestricted fund balance are available, the Library District will first spend the restricted net assets, and then the unrestricted fund balance.

When an expenditure in any individual fund is incurred for which restricted funds , committed funds and/or unassigned funds are available, the Library District will first spend the restricted funds, then the committed funds, assigned funds and finally , the unassigned funds unless subsequently assigned otherwise by the Library Director.